

Message Text

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C O N F I D E N T I A L OECD PARIS 20201

FOR THE SECRETARY FROM ROGERS

E.O. 11652: GDS

TAGS: OECD, CIEC, EGEN, ETRD, EFIN, EAID, ENRG

SUBJECT: CIEC MID-YEAR MEETING AND BEYOND

1. A FEW REFLECTIONS, AS THIS MID-YEAR SENIOR
OFFICIALS MEETING CLOSES DOWN.

2. IT WAS NO NAIROBI, BUT IT WAS A RETREAT FROM THE
RATHER MORE SERIOUS LEVEL OF ANALYSIS WHICH MARKED
THE CIEC COMMISSION SESSIONS OF THE FIRST SIX MONTHS.

3. THE FLAP OF THE MEETING WAS WHETHER THE SENIOR
OFFICIALS SHOULD FINALIZE THE WORK PROGRAM FOR THE
COMMISSIONS FOR THE NEXT SIX MONTHS. IN THE OVERALL
THE ISSUE IS RELATIVELY MINOR. IT WILL NOT POISON THE
HOPES FOR THE CONFERENCE, AND CAN BE CONTAINED.

4. THE FLAP DOES, HOWEVER, SAY SOMETHING ABOUT THE
MANAGEMENT AND COHESION OF THE G-19. FOR THE FACT OF
THE MATTER IS THAT THE CANADIANS, WHO HAVE BEEN MASTER-
FUL IN THE DISCHARGE OF THEIR RESPONSIBILITIES AS G-8
CO-CHAIRMAN, URGED REGULARLY IN RECENT MONTHS THAT THE
G-19 LOOK TO THIS SENIOR OFFICIALS MEETING TO DO JUST
WHAT THE G-19 NOW INSISTS IT DO, AND THE G-19 REFUSED.
AS LATE AS THE JUNE COMMISSION CO-CHAIRMEN MEETINGS,
THE G-19 INSISTED INSTEAD THAT THE CO-CHAIRMEN'S REPORTS
COVER THE FIELD OF FUTURE WORK, AND THAT THE SENIOR
OFFICIALS BE CALLED UPON MERELY TO HEAR THOSE REPORTS
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AND APPROVE THEM. THE CHAGE IN POSITION AT THE VERY

LAST MINUTE, AND FAR TOO LATE FOR THE G-8 TO NEGOTIATE, HAS ANGERED THE CANADIANS, BUT MORE IMPORTANTLY IT REFLECTS SERIOUSLY ON PEREZ GUERRERO'S POSITION AS SUPPOSED G-19 LEADER.

5. NOT ONLY DID THE BASIC POSITION OF THE G-19 ON THE FUNCTION AND PURPOSE OF THIS MEETING CHANGE AT THE LAST MINUTE. BEYOND THAT, PEREZ GUERRERO PROMISED MACEACHEN THAT THERE WOULD BE NONE OF THE G-19 CAUCUSING AND PETTY TACTICAL MANEUVERS WHICH MARKED NAIROBI. HERE TOO HE HAS NOT BEEN ABLE TO DELIVER. THIS RAISES A DISTINCT PROBLEM FOR CANADA. THAT PROBLEM IS WHETHER TO CONTINUE TO DEAL THROUGH PG AS INTERLOCUTOR FOR THE G-19, OR TO BROADEN THEIR CONTACTS AND DEAL WITH A HALF DOZEN OR SO OF THE LEADING DELEGATIONS ON THE G-19 SIDE. THEY WILL PROBABLY HAVE TO TAKE THE LATTER COURSE AND WILL NEED OUR HELP IN DEALING WITH MEXICO, IRAN, AND A COUPLE OF OTHER KEY G-19 COUNTRIES.

6. IN ALL EVENTS, NEXT WEEK'S MEETINGS OF THE FOUR COMMISSIONS, IN WHICH THE WORK PROGRAMS WILL BE SETTLED, WILL BE TOUGH -- BUT DOABLE. I HAVE BEEN OVER THE GROUND WITH OUR PEOPLE HERE, AND I THINK THEY CAN HOLD CIEC ON TRACK AS IT MOVES BACK TO THE COMMISSION LEVEL.

7. IN THIS SENIOR OFFICIALS SESSION, THE TENDENCY TO BLOOD CURDLING SPEECHES BY THE G-19 WAS NOT UNIVERSAL, AND THAT MAY BE ANOTHER SMALL FAVOR TO BE THANKFUL FOR. THERE IS NO OPEN BREAK IN RANKS AMONG THE G-19. BUT WHEN MEXICO AND JAMAICA RAN UP THE FLAG OF DEFIANCE, NOT MANY OTHERS SALUTED, AT LEAST IN THE PLENARY.

8. HAD MACEACHAN NOT GAVELLED THE PLENARY INTO RECESS LAST EVENING, THE TEMPTATION TO A NAIROBI ALL-NIGHT SESSION, WITH ESCALATING INVECTIVE, MIGHT HAVE BEEN TOO MUCH TO RESIST. ONE LESSON: LESS IS MORE. THE FEWER THE PLENARY SESSIONS FOR GENERAL SPEECHES, THE BETTER. AND IF WE CAN AVOID A SENIOR OFFICIALS' MEETING

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IN DECEMBER, BETWEEN THE FINAL COMMISSIONS SESSION AND THE REQUIRED MINISTERIAL, WE WILL BE FORTUNATE.

9. THE G-8 HAVE BEEN ENCOURAGINGLY COHESIVE. THE COMMUNITY SPOKE WITH ONE VOICE, TO THE ISSUES AND WITH FORCE. THE DUTCHMAN IN THE EC CHAIR (ITALIANER) IS A GREAT HELP. HE CONSULTS ACTIVELY WITH HIS CONSTITUENTS. OUR RELATIONS WITH THE G-8, BY THE SAME

TOKEN, ARE WELL IN HAND, AND FORTIFIED BY THIS LATEST ROUND.

10. AS I HAVE SUGGESTED, THE CANADIANS HAVE BEEN MASTERFUL AS CO-CHAIRMEN, MACEACHEN PARTICULARLY SO. HE HAS TALKED QUITE PLAINLY TO PEREZ GURRERO, AND THROUGH HIM ONE HOPES TO THE G-19. HE HAS BEEN EMPHATIC THAT THE KIND OF VERBAL DISPUTES WHICH MARKED THIS SESSION WERE NOT QUOTE MEANINGFUL UNQUOTE, THAT THE G-19'S HOPES DEPEND ON THEIR CAPACITY TO INDUCE CONCILIATION AND MOVEMENT AMONG THE G-8 AND THAT RHETORIC, PARLIAMENTARY MANEUVERING AND DEBATE OVER COMMUNIQUE NICETIES ARE NO WAY TO ACHIEVE THAT END. HE DESERVES OUR THANKS.

11. THE CLIMAX IS DECEMBER. AS VIRTUALLY EVERYONE HAS NOW RECOGNIZED, AND AS SOAMES PUTS IT SO WELL, THE G-8 SHALL HAVE TO PRODUCE A FEW QUOTE GEMS UNQUOTE IF WE WANT TO AVOID AN OPEN AND DRAMATIC BREAK. IN THIS, WE WILL BE CRUCIAL. GERMANY IS CENTRAL TO THE EEC'S POSITION AND GERMAN AND JAPAN, WILL LIKELY FOLLOW US. OR AT LEAST THIS IS THE CURRENT WISDOM, HER IN PARIS AND ELSEWHERE. IT ALL ADDS UP TO THE GROWING IMPRESSION THAT THE UNITED STATES, IN THE CLOSING MONTHS OF AN ELECTION YEAR, WILL IN THE END BE PIVOTAL TO THE SUCCESS OR FAILURE OF CIEC.

12. I TOOK THE LIBERY OF ASSURING THE CANADIANS THAT YOU WOULD WANT TO HEAR FROM MACEACHEN ABOUT THE CIEC PROSPECTS WHEN YOU GO TO MONTREAL.
RURNER

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